

**IGF 2019 First Open Consultations and Multistakeholder  
Advisory Group (MAG) Meeting  
28-30 January  
UN Office at Geneva (UNOG), Switzerland**

**Executive Summary: Announcements, Decisions Taken and Next Steps:**

- *A wide-ranging discussion by the meeting's participants reflected on the strategic direction of the IGF. This took into account community contributions into the annual stocktaking process, as well as remarks made by the UN Secretary-General and President of France at the 2018 annual meeting, in which they and many others directly addressed the IGF's work and ways it could be more impactful. The discussion resulted in concurrence over the need for prioritizing IGF outcomes, a more focused programme, stronger outreach and communications, and stepped up fundraising.*
- *In connection with the above, MAG members identified a focused framing for the programme around three priority areas: (1) Inclusion, (2) Data Governance, and (3) Internet Security, Safety, Stability and Resilience (names to be finalized shortly). These were further validated by responses to the public Call for Issues.*
- *It was agreed that a more narrative approach relating to these three priority areas would be used to solicit sessions, including workshop proposals, into the 2019 programme.*
- *The narratives would be developed by groups of MAG members dedicated to each thematic area. In addition, a fourth group would suggest necessary adjustments to the traditional workshop proposal and evaluation processes.*
- *Three Best Practice Forums (BPFs), on 'Cybersecurity', 'IoT, Big Data and AI', and 'Local Content', were renewed for the 2019 cycle, with a fourth on 'Gender & Access' still under consideration due to its submission late in the meeting.*

**Overall Summary**

1. The First Open Consultations and MAG Meeting of the 2019 IGF preparatory cycle took place from 28-30 January at the UN Office at Geneva (UNOG), Switzerland. Online participation was made available for those who were unable to join in person. Ms. Lynn St. Amour moderated the meeting as the Chair of the MAG, together with Ms. Daniela Brönstrup of the Federal Ministry for Economic Affairs and Energy of Germany, as Host Country Co-Chair for 2019. Mr. Chengetai Masango represented the IGF Secretariat and Mr. Wai Min Kwok represented the United Nations Department of Economic and Social Affairs (UNDESA).
2. The [agenda](#) for the three-day meeting focused on setting the broader strategic priorities for the IGF in 2019, through the traditional process of [taking stock](#) of the prior IGF annual meeting and cycle of intersessional activities, and a review of the results from a public [Call for Issues](#). [Transcripts](#) from the proceedings can be accessed via the IGF website.
3. The 'Open Consultations' day of the meeting opened with remarks from Mr. Kwok on behalf of Mr. Stefan Schweinfest, Officer-in-Charge of the Division for Public Institutions and Digital Government, UNDESA, the administrative home of the IGF. These reflected on the 2018 annual meeting, in which both the UN Secretary-General, António Guterres, and French President Emmanuel Macron had placed 'high expectations' on the IGF, as the Internet takes on an unprecedented central role in social and economic change. Participants were invited not just to make incremental changes to the IGF process and meeting but take a leap forward in order to consider how they might be re-

adapted to meet global digital policy challenges and help break down the silos around the issues linked to digitization. Specifically, the Secretary-General commented, “*We need to make sure that the most competent forums are dealing with the most consequential questions and that they can benefit from cross-cutting resources.*”

4. Following further remarks from Ms. Brönstrup, the 2019 Host Country Co-Chair, and Mr. Frédéric Paruta of the Government of France, representing the 2018 IGF Host, the IGF Secretariat briefed on its [synthesis](#) of annual [stocktaking contributions](#). As per tradition, the IGF community had been asked to share their thoughts on the meeting organization, programming and intersessional work of the 2018 cycle, as well as to make suggestions for improvements in 2019. Additional questions to the community had centred on how the IGF might respond to the speeches made by the UN Secretary-General and President of France at the meeting, and how it might contribute to the work of the Secretary-General’s High Level Panel on Digital Cooperation (HLPDC).

5. The summing up by the Secretariat noted, first of all, the community’s gratitude to the French Government for hosting and helping to organize the meeting last year within an exceptionally short timeframe. It was said contributors also appreciated the improvements enacted over the course of 2018, and specifically wished to see the continuation of key ‘IGF Messages’ as a thematic outcome from the meeting, as well as the open call to solicit issue suggestions for the programme. Many expressed, still, that the IGF should strengthen its ability to produce outcomes and do more to highlight existing tangible outputs. More importantly, higher-level observations were made that the political momentum generated around the IGF in 2018 must not be lost, and that every effort should be made to ensure the active, visible engagement by governments and the private sector, which were still felt to be under-represented. Positive synergies, it was thought, could indeed be generated with the HLPDC, as the IGF is able to draw from its extensive community networks to provide input to the body. In turn, it was hoped the HLPDC would make recommendations on strengthening the IGF as a mechanism for cooperation, specifically in areas of financing, outreach and the issuing of action-oriented outcomes.

6. In the ensuing open discussion on the IGF’s future and relevance, stakeholders expressed that the IGF was, in many ways, as a unique multistakeholder forum, already equipped to make a meaningful impact. Nevertheless, it was believed it was not making sufficient use of its existing outputs, nor quite fulfilling its potential in terms of impact or reach. In light of the fast-changing geopolitical forces shaping the discussions brought to, and in between, the annual meetings, the IGF needed to have a more focused, accessible programme. This should have strong enough appeal to attract a range of under-engaged stakeholders, from citizen laypeople, young persons, and participants from the Global South, to key experts and policymakers. It was remarked that outcomes or outputs resulting from the annual meeting and intersessional activities were not being channeled, as they should, as inputs to relevant decision-making fora. Whether it concerned intersessional activities or the annual meeting programme, it was said the IGF should focus on ‘depth, not breadth’, as well as endeavour to enhance the collaboration among, and integration of, its various intersessional activities and IGF National, Regional & Youth Initiatives (NRIs). Comments also focused on the need to capture lost value from existing discussions, whether they are those that are carried from year to year in annual meetings or that emerge at the local level from the many NRIs. As an initial step toward broadening reach, the Secretariat announced it would be translating its IGF Messages into the six official UN languages.

7. An update was given by UNDESA on the state of the IGF’s Trust Fund, with participants reminded that the Secretariat and Secretariat support for intersessional activities and NRIs are funded exclusively through a voluntary, multistakeholder fund, and not the UN’s regular budget. Annual meetings, meanwhile, it was reiterated, are financed by the countries that host them. With thanks extended to the [many donors](#)

from the past year and regular donors, it was said that, while the funding situation had improved somewhat compared to the dire situation it faced in 2017-2018, the IGF was still significantly under-funded. For several years, the Fund has not been able to meet the annual \$2.8 million needed for the activities outlined in the IGF's [project document](#), usually only reaching one-third of this, at around the \$1 million mark. As a consequence, reserves in the trust fund have been used to bridge the gap and are fast becoming almost depleted. Noting that much more would need to be done on fundraising, participants were told that 41% of contributions were made by Governments, 37% from the technical community and 22% from the private sector. Meanwhile, in a joint effort across UNDESA, the Secretariat, and the MAG's Working Group on Fundraising (WG-FUN), led by the Chair, progress had been made on making funding information more readily available, on reaching out to new and older donors, and simplifying some funding procedures.

8. The afternoon of the first day featured short briefings from the facilitators of the Best Practice Forums (BPFs) in 2018, namely those on Cybersecurity, Gender & Access, Internet of Things (IoT), Big Data & Artificial Intelligence (AI), and Local Content, with participants hearing proposals from each of these for continuation in 2019. It was noted, related to these, that the four-year major policy initiative on 'Connecting and Enabling the Next Billion(s)' (CENB) would not be seeking a renewal, recognizing that a new topic might be of interest. Further updates were given on Dynamic Coalitions (DCs) and NRIs, focused on these groups' joint activities from the past year.

9. The meeting's open consultations concluded with updates from a number of Internet-governance related entities on their work and its relevance to the IGF. Statements were made by the International Telecommunication Union (ITU), Geneva Internet Platform (GIP), [European Broadcasting Union \(EBU\)](#), the Internet Corporation for Assigned Names and Numbers (ICANN), the Internet Society (ISOC), and the World Intellectual Property Organization (WIPO). A [proposal](#) was also made for a pilot project for strengthened cooperation on Internet protocols and standards. Lastly, a short briefing was given on [IGF participation in the World Economic Forum \(WEF\)](#) and proposed new avenues for collaboration between the entities.

10. The second day of the meeting, which marked the first formal day of MAG discussions, opened with remarks from the Host Country Co-Chair. Ms. Brönstrup gave an overview of planned activities and preparations ahead of the 2019 IGF, including high-level meetings on Day 0. As a departure from previous IGFs, in addition to the traditional high-level segment for ministerial or government representatives, separate high-level segments for other stakeholder groups as well as a high level multistakeholder meeting were also being considered. It was also indicated that the IGF might close, tentatively, with a multistakeholder segment including international parliamentarians. Ms. Brönstrup further indicated that the German Chancellor, Angela Merkel, is considering presiding over the meeting's opening ceremony.

11. Deliberations among MAG members raised the need to do more to engage the Global South in the IGF. Among the number of proposed efforts for doing so, it was mentioned that the workshop process should be proactive in nurturing worthy proposals from developing country stakeholders, prior to submission, as well as after acceptance, in order to facilitate their success. Further, information on the IGF's website regarding the process, which some have found complex to navigate, should be simplified and made more digestible – via provision of infographics, lists of workshop “do's and don'ts”, as well as clear examples of good and bad proposals. The annual programme itself should ensure that issues that matter to the Global South are well-represented.

12. From the Secretariat and Host Country sides, it was assured that every effort was being made on this front, from strong connectivity in the venue to support online participation, to enhanced online participation training and moderation, and easing of

visa procedures. Critically, the German Government announced it would also be providing funding for eligible Global South participants to travel to the IGF as part of its commitment to capacity building.

13. Looking ahead to the content of the 2019 programme, a productive discussion was had about what the priority framing of such a programme might be, in terms of the larger themes that members felt mattered to their communities and to citizenries at large. Building on the exchanges concerning Global South engagement, many cited the spectrum of digital issues developing countries are grappling with, including but not limited to, the persistent elusiveness of affordable infrastructure, particularly of submarine cables; the vast chasms in digital literacy and the vulnerabilities of the 'next billion' who will be connected; creation of local and national content; and the marginalization or overlooking of certain groups in critical population data sets. The variety of topics related to data privacy, the governance of data, big data, and cross-border data flows – data in the broadest sense – was also said to be a priority area. Tied to this, cybersecurity, with constituent issues of cybercrime, safety and technical resilience, among many others, continued to predominate as a theme.

14. Drawing on this, it was agreed that three thematic areas had come into focus: [inclusion](#); [data or data governance](#); and [security, safety, stability and resilience](#). Members largely concurred that this might provide a good framing to the 2019 programme, particularly if communicated through thoughtful narratives on the three areas. MAG member volunteer groups were formed around each to begin defining these themes in more detail.

15. During the second day, members had also been given a briefing by the Secretariat of the HLPDC on the progress of its work, as it moves into the final reporting phase. Among the reflections from the Panel Secretariat, was that there is a need to grow the 'tent' of stakeholders engaged in digital policy discussions, particularly those who may not necessarily be aware of the international community's efforts in this regard, as well as a deep need for capacity building in public administrations and public institutions confronting digitization. They shared that within their report, they would likely recommend the establishment of a global or regional 'helpdesk' for digital cooperation.

16. The final day of the MAG meeting saw a presentation by the Secretariat of the [results](#) of the IGF's [Call for Issues](#), which had been open to the public for approximately six weeks. Stakeholders were asked to indicate which themes out of a possible ten, including 'Other', as well as which related issues, they would like to see represented in the 2019 programme. The analysis of the more than 300 inputs received revealed community interest was strongest in 'Cybersecurity, Trust & Privacy', 'Evolution of Internet Governance' and 'Emerging Technologies', in terms of broad themes. At a more detailed level, the issues put forward by respondents were, Artificial Intelligence, Data Privacy & Protection, Internet Ethics, Digital Capacity Building, and Internet for Development & the SDGs. Encouragingly, comparisons with the process last year found that private sector participation in the call was strong once again, and indeed had surpassed last year's figures, and that the highest number of contributions did not come from the Western European & Others Group (WEOG), typically the region most responsive, but rather, the Asia Pacific region. Further review between 2018 and 2019 uncovered interest in new issues, characterized by 'digital sovereignty' and 'deep fake videos', as well as the dropping off altogether of other issues, such as Citizen Journalism and Libraries.

17. An initial reporting out on the focus areas, conducted by the three MAG volunteer groups, was also heard. These had relied in part on the results of the Call for Issues, published the evening prior. It was agreed that these could be developed further still, by continuing to look closely at the convergence of the focus areas with the Issues

results, and that they could, in fact, form the basis of effective thematic narratives for the 2019 programme. In addition to continued work on these, it was noted that both the workshop proposal and evaluation process would need to be adjusted accordingly, with a number of MAG members volunteering to assist with this. The Secretariat, on its part, would support the four groups in order to have a revised process in place ahead of the Call for Workshops, scheduled for 4 March 2019.

18. In other steps taken to launch this year's cycle of work, three 2018 BPFs – on Cybersecurity; IoT, Big Data & AI; and Local Content – were re-chartered, following a review of their requests. As the request by the Gender & Access BPF had just been received, decision on its renewal would be postponed to a future virtual meeting, as well as discussions on whether a new policy stream should be considered to replace the multi-year CENB initiative, which came to a close in 2018.

19. Outside of the regular programme for this meeting, three lunchtime sessions were held, respectively on the IGF Trust Fund, the introduction of a new [DC on Domain Name System Issues \(DC-DNSI\)](#), and NRIs, to provide interested stakeholders with a more in-depth view of the work of the initiatives and their shared interests.

20. The meeting closed with the understanding that further discussions on these items would [advance through upcoming virtual meetings](#). The MAG will continue to hold virtual meetings on a regular basis, as it did in 2018, approximately every two weeks. The second and third face-to-face open consultations and MAG meetings are scheduled to take place on 9-11 April and 5-7 June, in Geneva and Berlin, respectively.

### List of Participants

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